(Original Signature of Member)
116TH CONGRESS H.R.
To impose additional sanctions with respect to Syria, and for other purposes.
IN THE HOUSE OF REPRESENTATIVES
Mr. Wilson of South Carolina introduced the following bill; which was referred to the Committee on
A BILL
To impose additional sanctions with respect to Syria, and for other purposes.
1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
4 (a) Short Title.—This Act may be cited as the
5 "Stop the Killing in Syria Act".
6 (b) Table of Contents.—The table of contents for

TITLE I—ADDITIONAL SANCTIONS WITH RESPECT TO SYRIA

Sec. 1. Short title and table of contents.

7 this Act is as follows:

Sec. 2. Definitions.

- Sec. 101. Sanctions with respect to certain government officials of countries assisting or normalizing relations with Syria.
- Sec. 102. Sanctions with respect to financial institutions operating in Syria and certain foreign persons supporting the Government of Syria.
- Sec. 103. Sanctions with respect to certain individuals serving in the Lebanese Internal Security Forces and the Lebanese Armed Forces.
- Sec. 104. Sanctions with respect to directors, officers, and other officials employed in Syrian prisons and detention facilities determined to be engaged in the use of torture.
- Sec. 105. Mandatory application of sanctions under the Caesar Syria Civilian Protection Act of 2019.
- Sec. 106. Limitation on waiver authorities under the Caesar Civilian Protection Act of 2019.
- Sec. 107. Measures with respect to areas of Syria controlled by the Government of Syria.

TITLE II—OTHER PROVISIONS

- Sec. 201. Determination and report relating to crimes against humanity, genocide, and war crimes in Syria.
- Sec. 202. Assessment of potential effectiveness of and requirements for the establishment of a no-fly zone, safe zones, or a no-bombing zone in Syria.
- Sec. 203. Report on net worth of Syrian President Bashar al-Assad.
- Sec. 204. Strategy and report for removing the al-Assad regime from power and achieving a transition to a free and democratic Syria.
- Sec. 205. Statement of policy.
- Sec. 206. Prohibition against United States recognition of the al-Assad regime in Syria.
- Sec. 207. Report on effect of lifting Iran sanctions on war crimes in Syria.
- Sec. 208. Certification regarding humanitarian aid provided to areas in Syria held by the al-Assad regime.
- Sec. 209. Proclamation authority regarding free Syria economic zones.

1 SEC. 2. DEFINITIONS.

- 2 In this Act:
- 3 (1) Appropriate congressional commit-
- 4 TEES.—The term "appropriate congressional com-
- 5 mittees" means—
- 6 (A) the Committee on Foreign Affairs and
- 7 the Committee on Financial Services of the
- 8 House of Representatives; and

1	(B) the Committee on Foreign Relations
2	and the Committee on Banking, Housing, and
3	Urban Affairs of the Senate.
4	(2) Foreign person.—The term "foreign per-
5	son" has the meaning given that term in section
6	1262 of the Global Magnitsky Human Rights Ac-
7	countability Act (22 U.S.C. 2656 note).
8	TITLE I—ADDITIONAL SANC-
9	TIONS WITH RESPECT TO
10	SYRIA
11	SEC. 101. SANCTIONS WITH RESPECT TO CERTAIN GOVERN-
12	MENT OFFICIALS OF COUNTRIES ASSISTING
13	OR NORMALIZING RELATIONS WITH SYRIA.
14	(a) In General.—The President shall impose the
15	sanctions described in subsection (c) with respect to senior
16	foreign political figures and other senior government offi-
17	cials of countries on the lists required by subsection $(b)(1)$.
18	(b) Lists.—
19	(1) In general.—Not later than 180 days
20	after the date of the enactment of this Act, and an-
21	nually thereafter, the President shall submit to the
22	appropriate congressional committees—
23	(A) a list of countries that—
24	(i) expressly consent to, or with
25	knowledge allow, the use of their territory

1	or financial institutions by the Government
2	of Syria to assist such Government's war
3	crimes, including through financing; or
4	(ii) have a history of facilitating sanc-
5	tions evasion by the Government of Syria;
6	(B) a list of countries, including countries
7	that are members of the League of Arab States,
8	that have diplomatic relations with Syria, or
9	that continue to have extensive economic rela-
10	tions with Syria; and
11	(C) a list of countries that are considering
12	and taking steps towards establishing diplo-
13	matic relations with Syria.
14	(2) Additional requirement.—The Presi-
15	dent shall include the following countries that have
16	established diplomatic relations with Syria as part of
17	the lists required by paragraph (1) until such time
18	as those countries have ceased having diplomatic re-
19	lations with the Government of Syria: Egypt, Jor-
20	dan, Lebanon, Iraq, Oman, and the United Arab
21	Emirates.
22	(3) Form.—The lists required by paragraph (1)
23	shall be submitted in unclassified form, but may
24	contain a classified annex if necessary.

1	(c) Sanctions Described.—The sanctions de-
2	scribed in this subsection are—
3	(1) sanctions applicable with respect to a for-
4	eign person pursuant to section 7412(b) of the Cae-
5	sar Syria Civilian Protection Act of 2019 (22 U.S.C.
6	8791 note); and
7	(2) sanctions applicable with respect to a for-
8	eign person pursuant to the Hezbollah International
9	Financing Prevention Act of 2015 (50 U.S.C. 1701
10	note).
11	(d) Senior Foreign Political Figure De-
12	FINED.—In this section, the term "senior foreign political
13	figure" has the meaning given that term in section
14	1010.605 of title 31, Code of Federal Regulations.
15	SEC. 102. SANCTIONS WITH RESPECT TO FINANCIAL INSTI-
16	TUTIONS OPERATING IN SYRIA AND CERTAIN
17	FOREIGN PERSONS SUPPORTING THE GOV-
18	ERNMENT OF SYRIA.
19	(a) In General.—The President shall impose the
20	sanctions described in subsection (c) with respect to each
21	financial institution on the list required by subsection
22	(b)(1)(A) and each person on the list required by sub-
23	section $(b)(1)(B)$.
24	(b) Lists.—

1	(1) In general.—Not later than one year
2	after the date of the enactment of this Act, and bi-
3	annually thereafter, the President shall submit to
4	the appropriate congressional committees—
5	(A) a list of financial institutions operating
6	in Syria; and
7	(B) a list of foreign persons of China, Leb-
8	anon, Jordan, Egypt, Iraq, Oman, Turkey,
9	Qatar, Kuwait, and the United Arab Emirates
10	that are involved in business activities with re-
11	gard to the infrastructure, construction, finan-
12	cial services, telecommunications, or petroleum
13	sectors of the Syrian economy.
14	(2) FORM.—The list required by this subsection
15	shall be submitted in unclassified form, but may
16	contain a classified annex if necessary.
17	(c) Sanctions Described.—The sanctions de-
18	scribed in this subsection are sanctions applicable with re-
19	spect to a foreign person pursuant to section 7412(b) of
20	the Caesar Syria Civilian Protection Act of 2019 (22
21	U.S.C. 8791 note).

1	SEC. 103. SANCTIONS WITH RESPECT TO CERTAIN INDIVID-
2	UALS SERVING IN THE LEBANESE INTERNAL
3	SECURITY FORCES AND THE LEBANESE
4	ARMED FORCES.
5	(a) In General.—The President shall impose the
6	sanctions described in subsection (c) with respect to each
7	individual on the list required by subsection (b)(3).
8	(b) Report.—Not later than 120 days after the date
9	of the enactment of this Act, the President shall submit
10	to the appropriate congressional committees a report
11	that—
12	(1) describes efforts by the Government of Leb-
13	anon to prevent sanctions evasion activities, includ-
14	ing smuggling efforts to support the Government of
15	Syria, including an identification of the extent to
16	which the Government of Lebanon, the Lebanese In-
17	ternal Security Forces (ISF), and the Lebanese
18	Armed Forces (LAF) have knowingly permitted, fa-
19	cilitated, or assisted such efforts;
20	(2) describes efforts by the Government of Leb-
21	anon, the ISF, and the LAF have taken to prevent
22	the forced repatriation of Syrian refugees back to
23	Syria; and
24	(3) contains a list of those individuals serving
25	in the ISF and the LAF that have participated in,
26	knowingly permitted, facilitated, or assisted the Gov-

1	ernment of Syria in sanctions evasion activities or
2	smuggling efforts to support the Government of
3	Syria.
4	(c) Sanctions Described.—The sanctions de-
5	scribed in this subsection are sanctions applicable with re-
6	spect to a foreign person pursuant to section 1263(b) of
7	the Global Magnitsky Human Rights Accountability Act
8	(22 U.S.C. 2656 note).
9	SEC. 104. SANCTIONS WITH RESPECT TO DIRECTORS, OFFI-
10	CERS, AND OTHER OFFICIALS EMPLOYED IN
11	SYRIAN PRISONS AND DETENTION FACILI-
12	TIES DETERMINED TO BE ENGAGED IN THE
13	USE OF TORTURE.
14	(a) In General.—The President shall impose the
15	sanctions described in subsection (c) with respect to each
16	individual on the list required by subsection (b)(2).
17	(b) Report.—Not later than 120 days after the date
18	of the enactment of this Act, the President shall submit
19	to the appropriate congressional committees a report
20	that—
21	(1) describes the extent to which torture is used
22	against detainees in Syrian prisons and detention fa-
23	cilities; and
24	(2) contains a list of directors, officers, and
25	other officials employed in such prisons and deten-

1	tion facilities and who have been determined to be
2	engaged in the use of torture.
3	(c) Sanctions Described.—The sanctions de-
4	scribed in this subsection are sanctions applicable with re-
5	spect to a foreign person pursuant to section 1263(b) of
6	the Global Magnitsky Human Rights Accountability Act
7	(22 U.S.C. 2656 note).
8	SEC. 105. MANDATORY APPLICATION OF SANCTIONS
9	UNDER THE CAESAR SYRIA CIVILIAN PRO-
10	TECTION ACT OF 2019.
11	(a) Sense of Congress.—It is the sense of the Con-
12	gress that—
13	(1) the Syrian financial and construction sec-
14	tors are sectors of Syria's economy which provide fi-
15	nancial support to the Syrian regime's malign activi-
16	ties and crimes against its own people; and
17	(2) the President should continue to vigorously
18	enforce the Caesar Syria Civilian Protection Act of
19	2019 to deny the al-Assad regime avenues to fund
20	its malign activities.
21	(b) In General.—The President shall impose the
22	sanctions described in subsection (d) with respect to each
23	individual and organization described in subsection (c)

1	(c) Individuals and Organizations De-
2	SCRIBED.—The individuals and organizations described in
3	this subsection are the following:
4	(1) The Badr Organization.
5	(2) Hadi Al-Ameri, leader of the Badr Organi-
6	zation.
7	(3) The Wagner Group.
8	(4) Major General Abbas Ibrahim of the Leba-
9	nese General Security Directorate.
10	(5) The Damascus Securities Exchange.
11	(6) The Imam Ali Brigades.
12	(7) The al-Baraka Bank Syria.
13	(8) The al-Badia Cement Plant.
14	(9) The Bank Audi Syria.
15	(10) The International Bank for Trade and Fi-
16	nance Syria.
17	(11) The Bank of Syria and Overseas.
18	(12) The Byblos Bank Syria.
19	(13) The Real Estate Bank Syria.
20	(14) The Banque Bemo Saudi Fransi.
21	(15) The Basy Bank Syria.
22	(16) The Arab Bank Syria.
23	(17) The Qatar National Bank–Syria.
24	(18) The Syria Gulf Bank.
25	(19) The Fransabank Syria.

1	(20) The Parliament of Syria and every mem-
2	ber of the Parliament of Syria.
3	(21) EmmaTel Syria.
4	(22) Daman Sham.
5	(23) The Central Financial Company for Fi-
6	nancial Services and Brokerage Syria (IFC).
7	(24) Cham Capital.
8	(25) First Global Investments Financial Com-
9	pany Syria (G1-SY).
10	(26) Al Aula Company for Financial Investment
11	Syria.
12	(27) Alpha Capital for Financial Services.
13	(28) Asiria Finance.
14	(d) Sanctions Described.—The sanctions de-
15	scribed in this subsection are sanctions applicable with re-
16	spect to a foreign person pursuant to section 7412(b) of
17	the Caesar Syria Civilian Protection Act of 2019 (22
18	U.S.C. 8791 note).
19	SEC. 106. LIMITATION ON WAIVER AUTHORITIES UNDER
20	THE CAESAR CIVILIAN PROTECTION ACT OF
21	2019.
22	(a) Sense of Congress.—It is the sense of Con-
23	gress that sanctions relief for the Government of Syria or
24	a withdrawal of United States military forces in Syria
25	should not be exchanged as ransom for the release of

1	American hostages in Syria because such ransom would
2	only incentivize hostile regimes around the world to take
3	American hostages.
4	(b) In General.—Section 7432 of the Caesar Syria
5	Civilian Protection Act of 2019 (22 U.S.C. 8791 note) is
6	amended—
7	(1) in subsection $(b)(1)$, by striking ", for re-
8	newable periods not to exceed 180 days," and insert-
9	ing ", once, for a period not to exceed one year,";
10	and
11	(2) in subsection $(c)(1)$, by striking "renewable
12	periods" and inserting "a period".
13	SEC. 107. MEASURES WITH RESPECT TO AREAS OF SYRIA
	SEC. 107. MEASURES WITH RESPECT TO AREAS OF SYRIA CONTROLLED BY THE GOVERNMENT OF
13	
13 14	CONTROLLED BY THE GOVERNMENT OF
13 14 15	CONTROLLED BY THE GOVERNMENT OF SYRIA.
13 14 15 16	CONTROLLED BY THE GOVERNMENT OF SYRIA. (a) DETERMINATION REGARDING AREAS OF SYRIA
13 14 15 16	CONTROLLED BY THE GOVERNMENT OF SYRIA. (a) DETERMINATION REGARDING AREAS OF SYRIA CONTROLLED BY THE GOVERNMENT OF SYRIA.—
13 14 15 16 17	CONTROLLED BY THE GOVERNMENT OF SYRIA. (a) DETERMINATION REGARDING AREAS OF SYRIA CONTROLLED BY THE GOVERNMENT OF SYRIA.— (1) IN GENERAL.—Not later than 180 days
13 14 15 16 17 18	CONTROLLED BY THE GOVERNMENT OF SYRIA. (a) DETERMINATION REGARDING AREAS OF SYRIA CONTROLLED BY THE GOVERNMENT OF SYRIA.— (1) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Sec-
13 14 15 16 17 18 19	CONTROLLED BY THE GOVERNMENT OF SYRIA. (a) DETERMINATION REGARDING AREAS OF SYRIA CONTROLLED BY THE GOVERNMENT OF SYRIA.— (1) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall determine, under section
13 14 15 16 17 18 19 20 21	CONTROLLED BY THE GOVERNMENT OF SYRIA. (a) DETERMINATION REGARDING AREAS OF SYRIA CONTROLLED BY THE GOVERNMENT OF SYRIA.— (1) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall determine, under section 5318A of title 31, United States Code, whether rea-

1	(2) Jurisdictions described.—The jurisdic-
2	tions of Syria described in this paragraph are the
3	following:
4	(A) The Damascus Governorate.
5	(B) The Homs Governorate.
6	(C) The Daraa Governorate.
7	(D) The Damascus Countryside (Rif
8	Dimeshq) Governorate.
9	(E) The Latakia Governorate.
10	(F) The Tartous Governorate.
11	(G) The As-Suwayda Governorate.
12	(b) Enhanced Due Diligence and Reporting
13	REQUIREMENTS.—If the Secretary of the Treasury deter-
14	mines under subsection (a) that reasonable grounds exist
15	for concluding that a jurisdiction of Syria described para-
16	graph (2) of subsection (a) is a jurisdiction of primary
17	money laundering concern, the Secretary, in consultation
18	with the Federal functional regulators (as defined in sec-
19	tion 509 of the Gramm-Leach- Bliley Act (15 U.S.C.
20	6809)), shall impose one or more of the special measures
21	described in section 5318A(b) of title 31, United States
22	Code, with respect to the jurisdiction.
23	(c) Report Required.—
24	(1) In general.—Not later than 90 days after
25	making a determination under subsection (a) with

1	respect to whether a jurisdiction of Syria described
2	paragraph (2) of subsection (a) is a jurisdiction of
3	primary money laundering concern, the Secretary of
4	the Treasury shall submit to the appropriate con-
5	gressional committees a report that includes the rea-
6	sons for the determination.
7	(2) Form.—A report required by paragraph (1)
8	shall be submitted in unclassified form, but may in-
9	clude a classified annex.
10	TITLE II—OTHER PROVISIONS
11	SEC. 201. DETERMINATION AND REPORT RELATING TO
12	CRIMES AGAINST HUMANITY, GENOCIDE, AND
12 13	CRIMES AGAINST HUMANITY, GENOCIDE, AND WAR CRIMES IN SYRIA.
13	WAR CRIMES IN SYRIA.
13 14	war crimes in syria. (a) Determination.—The Secretary of State shall
13 14 15	WAR CRIMES IN SYRIA. (a) DETERMINATION.—The Secretary of State shall make a determination with respect to each of the fol-
13 14 15 16	war crimes in syria. (a) Determination.—The Secretary of State shall make a determination with respect to each of the following:
13 14 15 16	war crimes in syria. (a) Determination.—The Secretary of State shall make a determination with respect to each of the following: (1) Whether the al-Assad regime's intentional
113 114 115 116 117	war crimes in syria. (a) Determination.—The Secretary of State shall make a determination with respect to each of the following: (1) Whether the al-Assad regime's intentional barrel bombs dropped on the civilian population of
13 14 15 16 17 18	war crimes in syria. (a) Determination.—The Secretary of State shall make a determination with respect to each of the following: (1) Whether the al-Assad regime's intentional barrel bombs dropped on the civilian population of Syria, the "starve or surrender" campaign of sieges
13 14 15 16 17 18 19 20	war crimes in syria. (a) Determination.—The Secretary of State shall make a determination with respect to each of the following: (1) Whether the al-Assad regime's intentional barrel bombs dropped on the civilian population of Syria, the "starve or surrender" campaign of sieges throughout the Syrian conflict, or the campaign of
13 14 15 16 17 18 19 20 21	war crimes in syria. (a) Determination.—The Secretary of State shall make a determination with respect to each of the following: (1) Whether the al-Assad regime's intentional barrel bombs dropped on the civilian population of Syria, the "starve or surrender" campaign of sieges throughout the Syrian conflict, or the campaign of forced displacement and widespread torture, particu-

1	constitutes genocide as defined in subsection (a) of
2	section 1091 of title 18, United States Code.
3	(2) Whether Iran, Hezbollah, and Iranian-
4	backed militias' sectarian cleansing campaigns espe-
5	cially in the Damascus suburbs, particularly against
6	the Sunni Muslim population of Syria, can be con-
7	sidered systematic and widespread and therefore
8	constitutes crimes against humanity or constitutes
9	genocide as defined in subsection (a) of section 1091
10	of title 18, United States Code.
11	(3) Whether the al-Assad regime's and the Rus-
12	sian Federation's intentional targeting of hospitals
13	and relief workers, constitutes a war crime as de-
14	fined in section 2441 of title 18 of the United States
15	Code.
16	(b) Report.—
17	(1) In general.—Not later than 90 days after
18	the date of the enactment of this Act, the Secretary
19	of State shall submit to the appropriate congres-
20	sional committees and make available to the public
21	a report that contains each determination made
22	under subsection (a).
23	(2) FORM.—
24	(A) In general.—The report required by
25	paragraph (1) shall be submitted in unclassified

1	form, but may contain a classified annex if nec-
2	essary.
3	(B) Public availability of informa-
4	TION.—The unclassified portion of such report
5	shall be made available on a publicly available
6	internet website of the Federal Government.
7	SEC. 202. ASSESSMENT OF POTENTIAL EFFECTIVENESS OF
8	AND REQUIREMENTS FOR THE ESTABLISH-
9	MENT OF A NO-FLY ZONE, SAFE ZONES, OR A
10	NO-BOMBING ZONE IN SYRIA.
11	(a) In General.—Not later than 90 days after the
12	date of the enactment of this Act, the President shall sub-
13	mit to the appropriate congressional committees a report
14	that—
15	(1) assesses the potential effectiveness, risks,
16	and operational requirements of the establishment
17	and maintenance of a no-fly zone over part or all of
18	Syria, especially Idlib Province, to protect civilians
19	from continuing al-Assad regime and Russian air
20	strikes, including—
21	(A) the operational and legal requirements
22	for United States and coalition air power to es-
23	tablish a no-fly zone over part or all of Syria;
24	(B) the impact a no-fly zone over part or
25	all of Syria would have on the protection of ci-

1	vilians, the prevention of a refugee crisis, the
2	removal of the al-Assad regime, and humani-
3	tarian and counterterrorism efforts in Syria and
4	the surrounding region; and
5	(C) the potential for force contributions
6	from other countries to establish a no-fly zone
7	over part or all of Syria;
8	(2) assesses the potential effectiveness, risks,
9	and operational requirements for the establishment
10	of one or more safe zones in Syria for internally dis-
11	placed persons or for the facilitation of humani-
12	tarian assistance, including—
13	(A) the operational and legal requirements
14	for United States and coalition forces to estab-
15	lish one or more safe zones in Syria;
16	(B) the impact one or more safe zones in
17	Syria would have on humanitarian and counter-
18	terrorism efforts in Syria and the surrounding
19	region; and
20	(C) the potential for contributions from
21	other countries and vetted non-state actor part-
22	ners to establish and maintain one or more safe
23	zones in Syria; and
24	(3) assesses the potential effectiveness, risks,
25	and operational requirements of the establishment

1	and maintenance of a no-bombing zone over part or
2	all of Syria, including—
3	(A) the operational and legal requirements
4	for United States and coalition air power to es-
5	tablish a no-bombing zone over part or all of
6	Syria;
7	(B) the impact a no-bombing zone over
8	part or all of Syria would have on humanitarian
9	and counterterrorism efforts in Syria and the
10	surrounding region; and
11	(C) the potential for force contributions
12	from other countries to establish a no-bombing
13	zone over part or all of Syria.
14	(b) Form.—
15	(1) In general.—The report required by sub-
16	section (a) shall be submitted in unclassified form,
17	but may contain a classified annex if necessary.
18	(2) Public availability of information.—
19	The unclassified portion of such report shall be
20	made available on a publicly available internet
21	website of the Federal Government.
22	SEC. 203. REPORT ON NET WORTH OF SYRIAN PRESIDENT
23	BASHAR AL-ASSAD.
24	(a) In General.—Not later than 120 days after the
25	date of the enactment of this Act, the Secretary of State.

1	in consultation with the Secretary of the Treasury and the
2	Director of National Intelligence, shall submit to the ap-
3	propriate congressional committees a report on the esti-
4	mated net worth and known sources of income of Syrian
5	President Bashar al-Assad and his family members (in-
6	cluding spouse, children, siblings, and paternal and mater-
7	nal cousins), including assets, investments, other business
8	interests, and relevant beneficial ownership information
9	(b) Form.—
10	(1) In general.—The report required by sub-
11	section (a) shall be submitted in unclassified form
12	but may contain a classified annex if necessary. (c)
13	(2) Public availability of information.—
14	The unclassified portion of such report shall be
15	made available on a publicly available internet
16	website of the Federal Government.
17	SEC. 204. STRATEGY AND REPORT FOR REMOVING THE AL
18	ASSAD REGIME FROM POWER AND ACHIEV
19	ING A TRANSITION TO A FREE AND DEMO-
20	CRATIC SYRIA.
21	(a) Sense of Congress.—It is the sense of Con-
22	gress that there is no solution to the conflict in Syria as
23	long as the regime led by Bashar al-Assad remains in
24	power and that any attempts to rehabilitate the regime
25	through so-called constitutional reform negotiations or al-

lowing Bashar al-Assad to run in elections are unrealistic 2 and doomed to fail. 3 (b) STRATEGY.—The Secretary of State, in consultation with the Secretary of the Treasury and the Secretary 5 of Defense, shall submit to the appropriate congressional committees a strategy for removing the al-Assad regime 6 from power and achieving a transition to a free and demo-8 cratic Syria. The strategy shall contain the following ele-9 ments: 10 (1) A description of how all elements of power 11 can be utilized to achieve an irreversible political 12 transition in Syria which would remove the al-Assad 13 regime from power, and bring about a free and 14 democratic Syria. 15 (2) A description of what steps can be taken to 16 ensure women's rights, as well as the rights of 17 Christians, Kurds, Arabs, Assyrians, Turkomen, 18 Alawis, Ismailis, Druze, and other ethnic or religious 19 minorities can be protected in Syria. 20 (3) A description of how to protect Syrian civil-21 ians from aerial bombardment by the al-Assad re-22 gime and Russia. 23 (4) A description of how economic sanctions can 24 be utilized and enhanced to prevent funding of and 25 normalization with the al-Assad regime especially

1 with regards to senior officials, and business entities 2 of Arab countries which diplomatically recognize the 3 al-Assad regime, including the governments of the 4 United Arab Emirates, Egypt, Jordan, Lebanon, 5 and Iraq. 6 (5) A description regarding what steps can be 7 taken to secure the freedom of thousands of political 8 prisoners languishing in the prisons of the al-Assad 9 regime as well as to free detained American hostages 10 including Austin Tice, Majd Kamalmaz, and others, 11 while not trading sanctions relief or diplomatic rec-12 ognition of the al-Assad regime as ransom for the 13 release of any hostages. 14 (6) A description about whether United Nations 15 aid to regime held areas in Syria is diverted from ci-16 vilians and benefits the al-Assad regime, and how 17 such assistance can be discontinued. 18 (7) A description of how Iran and its backed 19 militias especially the Iraqi Badr Corps, Kata'ib 20 Hezbollah, Fatemiyoun, Zainabiyoun, 'AsaibAhl al-21 Haq, and others can be removed from Syria. 22 (8) A description of what steps can be utilized 23 to bring about a reduction in Russian influence can 24 be curbed in Syria and a withdrawal of Russian

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forces.

1	(9) A description of what steps can be utilized
2	to ensure the enduring defeat of ISIS, al-Qaeda, and
3	other Salafi-jihadi organizations in Syria.
4	(10) An assessment of Russian and Iranian in-
5	fluence and objectives in Syria and the potential
6	threat such influence poses to the United States.
7	(c) Report.—
8	(1) In general.—Not later than one year
9	after the enactment of this Act, the Secretary of
10	State shall submit to the appropriate congressional
11	committees and make available to the public a report
12	that contains the strategy required by subsection
13	(a).
14	(2) Form.—
15	(A) In general.—The report required by
16	paragraph (1) shall be submitted in unclassified
17	form, but may contain a classified annex if nec-
18	essary.
19	(B) Public availability of informa-
20	TION.—The unclassified portion of such report
21	shall be made available on a publicly available
22	internet website of the Federal Government.

SEC. 205. STATEMENT OF POLICY.

- 2 Section 7402 of the Caesar Syria Civilian Protection
- 3 Act of 2019 (22 U.S.C. 8791 note) is amended is amended
- to read as follows: 4
- 5 "SEC. 7402. STATEMENT OF POLICY.
- 6 "It is the policy of the United States—
- 7 "(1) to support the Syrian people in their ef-8 forts to remove the regime of Bashar al-Assad from 9 power and bring about a transition to a free and 10 democratic government in Syria existing in peace
- 11 and security with its neighbors;
- 12 "(2) that all diplomatic and coercive economic 13 means must be utilized to compel the al-Assad re-14 gime to immediately halt the wholesale slaughter of
- 15 the Syrian people;
- 16 "(3) to support the human rights of all Syrians, 17 including women and ethnic and religious minorities,
- 18 to live in peace and dignity in a free and democratic
- 19 Syria;
- 20 "(4) that political negotiations regarding the fu-
- 21 ture of Syria or its constitution, including the con-
- 22 stitutional committee, must be preceded by an en-
- during national ceasefire in Syria; 23
- 24 "(5) that safe zones and no-fly zones should be
- 25 established to protect Syrian civilians in Idlib prov-
- 26 ince from aerial bombardment by the al-Assad re-

1	gime and the Russian Federation, and to help stem
2	the refugee crisis by allowing Syrian civilians to stay
3	in their homes, and making it easier for Syrian refu-
4	gees to return home;
5	"(6) to work toward the withdrawal of all for-
6	eign forces in Syria;
7	"(7) to reject working with Russia to eject Ira-
8	nian forces in Syria; and
9	"(8) to end any taxpayer-funded humanitarian
10	assistance to Syria which is diverted by the al-Assad
11	regime to fund its war crimes.".
	SEC. 206. PROHIBITION AGAINST UNITED STATES RECOGNI-
12	SEC. 200. I ROHIDITION AGAINST UNITED STATES RECOGNI-
12 13	TION OF THE AL-ASSAD REGIME IN SYRIA.
13 14	TION OF THE AL-ASSAD REGIME IN SYRIA.
13	tion of the al-assad regime in syria. (a) Statement of Policy.—It is the policy of the
13 14 15 16	tion of the Al-Assad regime in syria. (a) Statement of Policy.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad
13 14 15 16	tion of the Al-Assad regime in syria. (a) Statement of Policy.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad
13 14 15 16	TION OF THE AL-ASSAD REGIME IN SYRIA. (a) STATEMENT OF POLICY.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad to be President of Syria or ever participate in any future
13 14 15 16 17 18	TION OF THE AL-ASSAD REGIME IN SYRIA. (a) STATEMENT OF POLICY.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad to be President of Syria or ever participate in any future election in Syria or in any Syrian government.
13 14 15 16 17 18 19	tion of the Al-Assad regime in Syria. (a) Statement of Policy.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad to be President of Syria or ever participate in any future election in Syria or in any Syrian government. (b) Prohibition.—In accordance with subsection
13 14 15 16 17 18 19 20	(a) Statement of Policy.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad to be President of Syria or ever participate in any future election in Syria or in any Syrian government. (b) Prohibition.—In accordance with subsection (a), no Federal department or agency may take any action
13 14 15 16 17 18 19 20 21	(a) Statement of Policy.—It is the policy of the United States not to recognize any Syrian government led by Bashar al-Assad or the legitimacy of Bashar al-Assad to be President of Syria or ever participate in any future election in Syria or in any Syrian government. (b) Prohibition.—In accordance with subsection (a), no Federal department or agency may take any action or extend any assistance that implies recognition of

1	SEC. 207. REPORT ON EFFECT OF LIFTING IRAN SANC-
2	TIONS ON WAR CRIMES IN SYRIA.
3	(a) Sense of Congress.—It is the sense of Con-
4	gress that—
5	(1) the maximum pressure campaign carried
6	out by the United States against Iran has reduced
7	the resources available for Iran and the al-Assad re-
8	gime to carry out war crimes in Syria; and
9	(2) a condition for the lifting of the sanctions
10	that are a part of such maximum pressure campaign
11	should continue to include the demand that Iran
12	ceases its destabilizing activities in Syria and with-
13	draws all of its forces and commanded militias from
14	the country.
15	(b) Report.—Not later than 120 days after the date
16	of the enactment of this Act, the Secretary of State, in
17	consultation with the Secretary of the Treasury, shall sub-
18	mit to the appropriate congressional committees a report
19	on—
20	(1) the status of United States bilateral sanc-
21	tions on Iran;
22	(2) the reimposition and renewed enforcement
23	of secondary sanctions on Iran;
24	(3) the impact such sanctions have had on
25	Iran's support to the al-Assad regime in Syria;

1	(4) the impact that lifting such sanctions would
2	have on Iran's ability to commit human rights
3	abuses against the people of Syria, including
4	through a detailed description of whether or not lift-
5	ing such sanctions would increase the resources
6	available for Iran to support gross human rights
7	abuses, including torture, extrajudicial killings, and
8	the killing of protesters in Syria; and
9	(5) the impact that lifting such sanctions would
10	have on the funds available for the al-Assad regime
11	to commit gross human rights abuses.
12	SEC. 208. CERTIFICATION REGARDING HUMANITARIAN AID
13	PROVIDED TO AREAS IN SYRIA HELD BY THE
13 14	PROVIDED TO AREAS IN SYRIA HELD BY THE AL-ASSAD REGIME.
14	AL-ASSAD REGIME.
14 15	AL-ASSAD REGIME. (a) In General.—Not later than 180 days after the
14 15 16 17	AL-ASSAD REGIME. (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State
14 15 16 17	AL-ASSAD REGIME. (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees
14 15 16 17	AL-ASSAD REGIME. (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees whether United Nations agency programming, including
114 115 116 117 118	AL-ASSAD REGIME. (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees whether United Nations agency programming, including any program or project, in Syria funded in whole or in
14 15 16 17 18 19 20	AL-ASSAD REGIME. (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees whether United Nations agency programming, including any program or project, in Syria funded in whole or in part by the United States—
14 15 16 17 18 19 20 21	AL-ASSAD REGIME. (a) In General.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees whether United Nations agency programming, including any program or project, in Syria funded in whole or in part by the United States— (1) is delivered impartially, without hindrance,
14 15 16 17 18 19 20 21	AL-ASSAD REGIME. (a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, the Secretary of State shall certify to the appropriate congressional committees whether United Nations agency programming, including any program or project, in Syria funded in whole or in part by the United States— (1) is delivered impartially, without hindrance, to the areas of greatest need;

1	cials, their immediate families, or entities under
2	their direction;
3	(3) does not directly materially support associ-
4	ated forces of the Government of Syria or entities
5	owned or controlled by the Syrian government;
6	(4) adheres to the United Nations Supplier
7	Code of Conduct, which states that the United Na-
8	tions must not support, directly or indirectly, other
9	entities and individuals involved in human rights
10	abuses, and which requires United Nations agencies
11	to secure guarantees from suppliers that "they are
12	not complicit in human rights abuses"; and
13	(5) is vetted by an independent mechanism that
14	reviews contract procurement in Syrian government-
15	held areas.
16	(b) Funding Limitation and Redirection.—If
17	the Secretary of State makes a certification described in
18	subsection (a) in the negative—
19	(1) no Federal department or agency may pro-
20	vide any funding, directly or indirectly, to any
21	United Nations agency programming, including any
22	program or project, in Syria that fails to meet the
23	criteria of the certification specified in subsection
24	(a); and

1	(2) amounts made available to the Secretary of
2	State that are withheld from United Nations agency
3	programming, including any program or project, in
4	Syria in accordance with paragraph (1) shall be
5	made available to the Administrator of the United
6	States Agency for International Development's Of-
7	fice of Foreign Disaster Assistance for providing as-
8	sistance to populations in Syria in need.
9	(c) Definitions.—In this section:
10	(1) Appropriate congressional commit-
11	TEES.—The term "appropriate congressional com-
12	mittees" means—
13	(A) the Committee on Foreign Affairs and
14	the Committee on Appropriations of the House
15	of Representatives; and
16	(B) the Committee on Foreign Relations
17	and the Committee on Appropriations of the
18	Senate.
19	(2) Associated forces.—The term "associ-
20	ated forces" includes forces of the Government of
21	Russia, forces of the Government of Iran, Iranian-
22	backed proxy militias, and Hezbollah.

1	SEC. 209. PROCLAMATION AUTHORITY REGARDING FREE
2	SYRIA ECONOMIC ZONES.
3	(a) Sense of Congress.—It is the sense of the Con-
4	gress that—
5	(1) enhanced trade with areas of Syria that are
6	not under the al-Assad regime's control could help
7	economically develop such areas, strengthen civil so-
8	ciety, and ultimately help achieve a transition to a
9	free and democratic Syria;
10	(2) the President should work to—
11	(A) economically integrate areas of Syria
12	that are not under the al-Assad regime's con-
13	trol, including in both northeast and northwest
14	Syria, in order to promote trade among such
15	areas and with United States allies in the re-
16	gion; and
17	(B) economically reduce the dependence of
18	such areas on the al-Assad regime.
19	(b) Elimination or Modifications of Duties.—
20	The President is authorized to proclaim elimination or
21	modification of any existing duty as the President deter-
22	mines is necessary to exempt any article from duty if that
23	article is wholly the growth, product, or manufacture of
24	a free Syria economic zone or is a new or different article
25	of commerce that has been grown, produced, or manufac-
26	tured in a free Syria economic zone.

1	(c) Waiver of Sanctions.—Notwithstanding any
2	other provision of law, the President is authorized to waive
3	the imposition of sanctions under any provision of law in
4	order to provide for the importation into the United States
5	of any article described in subsection (b) and to exempt
6	such article from duty in accordance with the provisions
7	of subsection (b).
8	(d) Documentation Required.—An article is eligi-
9	ble for the duty exemption under this section only if—
10	(1) the importer certifies that the article meets
11	the conditions for the duty exemption; and
12	(2) when requested by U.S. Customs and Bor-
13	der Protection, the importer, manufacturer, or ex-
14	porter submits a declaration setting forth all perti-
15	nent information with respect to the article, includ-
16	ing the following:
17	(A) A description of the article, quantity,
18	numbers, and marks of packages, invoice num-
19	bers, and bills of lading.
20	(B) A description of the operations per-
21	formed in the production of the article in a free
22	Syria economic zone and identification of the
23	direct costs of processing operations.
24	(C) A description of any materials used in
25	production of the article which are wholly the

1	growth, product, or manufacture of free Syria
2	economic zones, and a statement as to the cost
3	or value of such materials.
4	(D) A description of the operations per-
5	formed on, and a statement as to the origin and
6	cost or value of, any foreign materials used in
7	the article which are claimed to have been suffi-
8	ciently processed in the free Syria economic
9	zone so as to be materials produced in the free
10	Syria economic zone.
11	(E) A description of the origin and cost or
12	value of any foreign materials used in the arti-
13	cle which have not been substantially trans-
14	formed in the free Syria economic zone.
15	(e) Free Syria Economic Zone Defined.—In this
16	section, the term "free Syria economic zone" means any
17	area that—
18	(1) encompasses portions of the territory of
19	Syria;
20	(2) is not under the control of the Government
21	of Syria, the Government of Iran, the Government
22	of Russia, or any organization designated as a for-
23	eign terrorist organization under section 219 of the
24	Immigration and Nationality Act (8 U.S.C. 1189),
25	including—

1	(A) the Islamic State of Iraq and al-Sham
2	(ISIS);
3	(B) Hay'at Tahrir al-Sham; the al-Nusra
4	Front; and
5	(C) Jabhat Fatah al-Sham; and
6	(3) has been specified by the President as a
7	free Syria economic zone.